market power. However, they again found that, under the original specification, higher levels of market concentration, if anything, reduced spot prices, but that when the specification was changed to correct for endogeneity, market structure appeared to have no significant effect on prices.

However, even Fournier and Martin's 1983 results have not gone unchallenged. In particular, Bloch and Wirth<sup>18</sup> have criticized the methodology they used, arguing that:

[t]he hedonic model [used by Fournier and Martin] makes it reasonable to consider television stations in different viewing markets to be competing for the same advertising dollars so that the market is potentially very competitive. An oligopoly model is required if the product is access to a particular viewing audience, since broadcasters are always limited in number locally. [Bloch and Wirth (1989) at 155]

Therefore, Bloch and Worth tested an oligopoly model against the one used by Fournier and Martin (1983). In contrast to Fournier and Martin, they found that concentration among local commercial broadcast stations has a large (and statistically very significant) effect on prices.

Bloch and Worth's results undermine the empirical support for the NISS's conclusions that eliminating the Rep Rule could not raise spot advertising rates and might even be procompetitive. Indeed, the lack of evidence that O&Os reduce prices, combined with the Block and Worth finding that an increase in local concentration raises price, indicates that elimination of the rule is, on balance, likely to raise prices if networks represent a significant

Michael O. Wirth and Harry Bloch, "The Broadcasters: The Future Role of Local Stations and the Three Networks", in Eli M. Noam (ed) <u>Video Media Competition:</u> Regulation, Economics and Technology, Columbia University Press, 1985, and Harry Bloch and Michael O. Wirth "Concentration and the Price of Local Advertising Time" in Leonard W. Weiss (ed) <u>Concentration and Price</u>, The MIT Press, 1989 [hereafter Bloch and Wirth (1989)].

share of their affiliates.<sup>19</sup> Further, eliminating the Rep Rule would not lead to the same efficiencies that allegedly flow from vertical integration between networks and stations, and therefore cannot serve to reduce costs and prices to an equal degree.

### B. POSITIONS OF THE PARTIES.

Because the positions taken by the affected parties provide a second type of evidence that can be used to predict the effects of eliminating the Rep Rule,<sup>20</sup> we examine those positions for consistency with each of the potential motives identified by the NISS.

The affiliates' strong support for retention of the rule is consistent with the market power hypothesis and/or the hypothesis that network representation would allow the networks to better discriminate among affiliates and thus increase network bargaining power. However, it is inconsistent with the hypotheses that the networks are more efficient than independent reps or that the networks would simply increase competition in the rep market. The affiliates would have no reason to oppose being represented by the networks if the networks would

Note that if the networks would not represent a significant share of their affiliates if the Rule were eliminated, it is difficult to argue that the Rule could currently be imposing any significant cost in terms of efficiencies foregone.

<sup>&</sup>lt;sup>20</sup> It might be argued that opposition by the affiliates or by advertisers is irrational or not in their own best interest. It is difficult, however, to rely on irrationality to explain consistent behavior. As a former Assistant Attorney General for Antitrust has noted:

Although all of the people make mistakes some of the time and some of the people make mistakes all the time, a persistent pattern of behavior which is exhibited by a large fraction of a population of significant size must be regarded as reflecting a preference held by actors and cannot accurately be attributed to persistent error. The pattern is seen as strong evidence of revealed demand for the results which the behavioral patterns produce. [William Baxter, "The Political Economy of Antitrust", in Robert D. Tollison (ed) The Political Economy of Antitrust: Principal Paper by William Baxter, Lexington Books, 1979, at 4.]

simply represent them better or at lower costs than independent reps.

While the affiliates' position is inconsistent with the argument that the only effect of eliminating the rule would be to increase efficiency, their position alone does not provide evidence that advertisers will be harmed. Specifically, the affiliates could support keeping the Rep Rule only because it prevents the networks from extracting additional profits at the expense of the affiliates. The position of the advertisers, however, would be illuminating. On the one hand, if the Rep Rule merely prevents efficiencies from being realized, advertisers should support its elimination. On the other hand, if elimination of the Rule is likely to enhance market power and raise advertising prices, then advertisers should support its continuation. Finally, if the Rule simply affects the distribution of earnings between affiliates and their networks, advertisers should be largely indifferent to whether it remains in effect.

The Commission should, therefore, give special weight to the views of advertisers. If our understanding of their position is confirmed and accepted by the Commission, it would appear to remove any remaining ambiguity regarding the effect from eliminating the Rule.



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### **Education**

- 1975 Ph.D., Economics, Princeton University
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- 1969 M.P.A., (Master of Public Affairs) Woodrow Wilson School of Public & International Affairs, Princeton University
- 1967 B.A., Economics, Yale University, cum laude with High Honors in Economics

## **Experience**

- Principal, MiCRA: Microeconomic Consulting and Research Associates, Inc., Washington, D.C.; August 1991 present.
- Resident Scholar, American Enterprise Institute for Public Policy Research, Washington, D.C.; May 1989 April 1990, Adjunct Scholar, May 1990 present.
- Visiting Lecturer of Public and International Affairs, Woodrow Wilson School of Public and International Affairs, Princeton University, Princeton, NJ; Spring Semester, 1991
- Senior Vice President, ICF Consulting Associates, Inc., Washington, D.C.; November 1989 August 1991
- Research Associate Professor of Psychology, The American University, Washington, D.C.; September 1983 1990.



- Deputy Assistant Attorney General for Economic Analysis, Antitrust Division, U.S. Department of Justice, Washington, D.C.; October 1985 - May 1989.
- Director, Economic Policy Office, Antitrust Division, U.S. Department of Justice, Washington, D.C.; September 1983 - September 1985.
- Research Associate, Center for the Study of American Business, Washington University in St. Louis; July 1978 - June 1985.
- Associate Professor, Department of Economics, Washington University in St. Louis; July 1978 June 1985. Chairman, Graduate Committee, 1978 - 1980. Chairman, Undergraduate Committee, 1980 - 1983.
- Assistant Professor, Department of Economics, Washington University in St. Louis; September 1972 - June 1978.
- Assistant in Instruction, Woodrow Wilson School of Public and International Affairs, Princeton University, Princeton, N.J.; 1969 - 1971.

Research Consultant, Ford Foundation, Kingston, Jamaica, W.I.; Summer 1969.

## Fields Taught

- Graduate: Industrial Organization, Economic Development and Planning, Microeconomic Theory, International Trade, International Finance, Economic Theories of Behavior, Applied Microeconomics.
- Undergraduate: Government and Business, Industrial Organization, International Trade, International Finance, Economic Development, Intermediate Microeconomic Theory, Intermediate Macroeconomic Theory, Introductory Microeconomic Theory, Introductory Macroeconomic Theory.



#### Grants

National Science Foundation. Grant title: "Income Maximizing in Choice and Rate Effects," 1988 - 1991.

National Science Foundation. Grant title: "Application of Economic Theory to Operant Schedule Effects," 1985 - 1987.

National Science Foundation. Grant title: "Income and Choice," 1983 - 1985.

### **Professional Activities**

Referee, American Economic Review, The Bell Journal of Economics/Rand Journal, Economic Inquiry, Industrial Organization Review, Journal of Industrial Economics, Journal of Law and Economics, Journal of Political Economy, Quarterly Journal of Economics, Southern Economic Journal.

Member, Editorial Board, Journal of Business Economics.

Member, American Bar Association, American Economic Association, Southern Economic Association.

## Languages

French, German

#### **Publications**

"Riding the Wave: Exclusionary Practices in Markets for Microprocessors Used in IBM-Compatible Personal Computers," Conference and Festschrift in Honor of Merton J. Peck, Yale University, September 30, 1994, and *Journal of the Economics of Business*, forthcoming, with Robert W. Wilson.

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- "Implementing Competitive Rules Joint Ventures for Railroads," IBRD, April, 1995.
- "Implications of the United States Experience with Regulation and Antitrust for Competition Policy in Countries in Transition from Centrally Planned Economies to Market Economies," IBRD/EDI/USAID Seminar on Microeconomics, Vienna, Austria, July 1993.
- "Privatization and Regulation in the Restructuring of Electric Utilities in Eastern Europe," IBRD Conference, Prague, The Czech Republic, September 1993.



- "Regulatory Alternatives for FERC Following the Energy Policy Act of 1992," The Federal Energy Bar Association Mid-Year Meeting, November 19, 1992.
- "The Economics of Credit Card Interest Rate Caps," Seminars at the Economic Analysis Group, U.S. Department of Justice, September 29, 1992; the Board of Governors of the Federal Reserve System, October 7, 1992; and the D.C. Bar Association, November 19, 1992.
- "Straws in the Bottleneck: A Proposal for Efficient Network Interconnection," presented at the Tenth Biennial Conference of the International Telecommunications Society, Cannes, France, June 1992; *Journal of Regulatory Economics* Editors' Conference, San Diego, October 1992, with John Woodbury and Glenn Woroch.
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- "The State of Antitrust in 1991: A Kindler, Gentler Antitrust?," The CATO Institute Conference, 1991, with Steve Calkins.
- "Economic Analysis and Policy Implications of the Financial Interest and Syndication Rule," Telecommunications Policy Research Conference, October 1990, with John Woodbury.
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  American Enterprise Institute.
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November 1994.



- "When Nominally Monopolistically-Competitive Firms are Really Perfectly Competitive: Going First-Class on the Paris Metro," July 1986.
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- Cyrix Corporation: Deposition in Cyrix Corporation v. Intel Corporation, December 1993.
- Thermadyne Industries: Deposition in <u>Thermadyne Industries</u>, <u>Inc. and Coyne Cylinder Co. v. K.C.</u>

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- IBRD (World Bank): (a) Privatization and Regulation in the Restructuring of Electric Utilities in Eastern Europe, September 1993; (b) Implications of the United States Experience with Regulation and Antitrust for Competition Policy in Countries in Transition from Centrally Planned Economies to Market Economies, July 1993.
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